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BIENNIAL REPORT

OF THE

BOARD OF CONTROL.

OFFICE OF THE BOARD OF CONTROL,
PHOENIX, ARIZONA, December 31, 1898

To His Excellency,
The Honorable N O Murphy,
Governor of Arizona:

In accordance with Section 6, of Act 19, of the Eighteenth Legislative Assembly of Arizona, I have the honor to submit herewith the second biennial report of the Board of Control of Arizona

By virtue of the above-mentioned Act of the Legislative Assembly of Arizona, the Board of Control is the successor of the Board of Trustees of the Insane Asylum, the Board of Commissioners of the Territorial Prison, and the Board of Trustees of the Territorial Reform School, transformed by Act of the Nineteenth Legislative Assembly to a Home for the Insane, having control of the institutions formerly managed by these Boards

The Act creating the Board of Control provides that "Said Board shall make a full and detailed report of the expenses of each separate institution to the Governor, together with an itemized statement of individual expense incurred while in discharge of their several duties as members of said Board, on or before the 31st day of December in each year, who shall lay the same before the Legislature at its next session, together with an approximate estimate of the cost of maintaining each separate institution for the ensuing two years."

The present members of the Board of Control encountered many difficulties in their efforts to prepare such statistical tables as would show the itemized expense of the various institutions within their charge

During the period covered by this report, from January 1, 1897, to December 31, 1898, no less than three different administrations have directed the management of these institutions, of which time the present administration has had charge for only the last four months, and are consequently unable to show any substantial savings as the result of their labors, but feel confident that you will find the various institutions under their charge in a much more satisfactory condition than when they assumed their management.

HOME FOR THE INSANE.

The present Board, upon assuming charge of this building in September last, found it to be a substantially-constructed brown-stone building, consisting of two stories and a basement The building had only been completed so far as the walls, roof and floor joists, the window and door openings being loosely boarded up The full Board made an official inspection of the building on September 11, 1898, with the result that we entered into a contract with Mr. A. W. Jurden, amounting to $2,825 60, for which he was to furnish complete, and put in place, all of the windows in the building, construct a walk around the inside of the building on each floor, and ladders extending from floor to floor; board up all the door openings with matched lumber and put in batten doors when needed; floor, ceil and partition off room in bakery, for use the of custodian of the building; repair and paint the roof and all outside woodwork, and prepare the inside of the windows for oil finish.

Owing to the difficulty in accurately estimating that class of work, the removal of broken stone and other debris incident to the construction of the building, hauling in of earth and excavating on west side of building for drainage purposes, has been done by day's work under the

supervision of Mr Jurden The cost of this work completed is $665 42

The building, as it now stands, including salary of custodian and all other incidental charges, has cost the Territory $33,116 02, and, so far as completed, is one of the best constructed and most ornamental public buildings in the Territory, and should be finished for some practical use at an early date

HOME FOR THE INSANE.

TABLE SHOWING ITEMIZED EXPENDITURE FOR 1897.

Salary of custodian twelve months, at $30 00	$360 00
T. J Wolfley, expense of trip of inspection in November, 1896, and paid June 28, 1897	9 50
W A McGinnis, services as architect, July 21, 1897	35 35
Postal Telegraph Company, telegrams to custodian by Board of Control, October 2, 1897	1 69
Hoxworth & Friedlein, repairing roof of building, October 14, 1897	15 00
Dr H A Hughes, expense of visit, October 14, 1897	36 30
W A McGinnis, drawing plans for changing home, November 19, 1897	150 00
Babbitt Bros , glass and putty	1 65
Total for 1897	$609 49

TABLE SHOWING ITEMIZED EXPENDITURE FOR 1898.

Salary of custodian twelve months, at $30 00	$ 360 00
G. W. Vickers, expense of visit, March 7, 1898	30 90
J. A. Kurtz, agent Fireman's Fund Insurance Company, premium on $10,000 insurance policy, March 26, 1898	210 00
H. H. McNeil Company, flag, July 1, 1898	35 00
John L. V. Thomas, express on flag, July 1, 1898	90
N. Greenlief, boarding up windows	4 95
Phoenix National Bank, cash advanced on grading, November 22, 1898	152 75
Phoenix National Bank, cash advanced A. W Jurden, contract, November 22, 1898	1,194 36
Phoenix National Bank, cash advanced on grading, December 1, 1898	15 00
A. W. Jurden, payment on contract, December 8, 1898	800 00
Phoenix National Bank, cash advanced on grading, December 12, 1898	106 75
Total for 1898	$2,910 61

Section 1, of Act No. 56, of the Nineteenth Legislative Assembly, reads as follows: "In addition to their other duties, the Board of Control shall examine all bills, accounts and claims against the Territory, except for salaries fixed by law, and before the auditor draws a warrant for any bill, account or claim against the Territory it must be certified as having been approved by the Secretary of the Board."

Under the requirements of this Act, the Secretary of the Board has approved, during the past two years, bills aggregating in amount, nearly One Hundred Thousand Dollars, that were contracted for, and approved by legally authorized Boards of various Territorial institutions, together with a large number of other accounts authorized by law, and concerning the necessity or accuracy of which this Board has no knowledge whatever.

By reference to the laws mentioned below, it will be found that it is mandatory on the Auditor to draw his warrant for all bills regularly approved by these various Boards:

Section 3, Act 53, of the 18th Legislature, Normal School.

Section 18, Act 6, of the 19th Legislature, Live Stock Sanitary Commission.

Section 3, Act 7, of the 19th Legislature, University of Arizona.

Section 14, Act 9, of the 19th Legislature, Capitol Building Commission.

It will be seen that the performance of the duties required by Section 1 of this Act imposes upon the Board a large amount of work that is merely burdensome, and from which the Territory derives no benefit. We would respectfully recommend the repeal of this law.

THE INSANE ASYLUM.

At the time of the organization of this institution no uniform system of records and accounts was authorized by law, with the result that the present condition of the records is the result of the varying views of the successive

superintendents. Until today divergent features and forms are found to such an extent that to make any intelligent comparison, or get any valuable information, would take much time and study of each successive administration. Whether the value of the information obtained by the compilation of these statistics would be justified by the expense is questionable.

It is the desire of this Board that some uniform system of records and accounts be prepared and their use be required by law.

Upon assuming charge of this institution in September last, the Board found that a considerable amount of temporary repairs was imperative, and a large amount of permanent improvements needed. During the short time since we assumed the duties of our office we have, owing to lack of funds, made only such repairs and improvements as the health and comfort of the patients demanded and the preservation of the buildings required, principal among which has been the completion and occupancy of the new dining hall, construction of a new bake-oven, setting up and connecting new hot water boiler, finishing an attendants' reading-room in basement, relaying old and putting in new sewer pipe, etc.

Owing to the absence of uniformity in the methods of accounts, it is practically impossible to produce tables showing the relative percentages of the various items of expense from year to year. The following tables show the annual amount of expense as closely itemized as is possible to do within a limited time, and from which it will be seen that the per capita per diem expense for 1898 is four cents below that of 1897, and two cents below the average for the biennial term. The report of the Superintendent of the Asylum will show that a large amount of produce was raised on the farm and consumed by the inmates of the Asylum, but, as no record of the market prices of the product at time of consumption was made, there is no reliable means of estimating the value of the farm and garden produce, nor of ascertaining accurately the exact cost of maintenance of patients, provided the product of the farm had been purchased instead of raised.

The permanent improvements needed are too numerous to be itemized in this report, but will be called to the personal attention of the Legislature committee appointed to inspect this institution.

TABLE SHOWING ITEMIZED GROSS ANNUAL EXPENSE OF THE INSANE ASYLUM FOR YEARS 1897 AND 1898.

	1897	1898	TOTAL
Salaries and wages	$12,034 88	$12,687 30	$24,722 18
Provisions and stores	9,179 98	9,213 79	18,393 77
Improvements and repairs	1,437 63	2,711 21	9,148 84
Farm and grounds	876 45	760 78	1,137 23
Clothing and bedding	1,211 40	2,455 63	3,667 03
Stationery and office expenses	37 75	44 40	82 15
Water, light and fuel	1,984 03	2,508 08	4,492 11
Medical supplies	308 15	509 95	818 10
Miscellaneous	1,553 70	1,973 72	3,527 42
Transportation of patients	125 40	46 60	172 00
	$28,249 37	$32,911 46	$61,160 83
Average total number of patients registered	191½	212½	202
Average in Asylum	135½	169½	152½
Gross per capita per annum	$208 48	$194.167	$186.15
Gross per capita per diem	571	534	.55

TABLE SHOWING GROSS RECEIPTS AND NET EXPENSES OF THE INSANE ASYLUM OF ARIZONA FOR YEARS 1897 AND 1898.

	1897	1898	TOTALS
Gross expenditures	$28,249 37	$32,911 46	$61,160 83
Gross cash receipts 1797			
Farm and stock products			
Paying patients $399 30	399 30		
Gross cash receipts 1898			
Farm and stock products $ 29 15			
Paying patients 686 55			
		715 70	1,115 00
Net expenditure	$27,850 07	$32,195 76	$60,045 83
Average number of patients as registered	191½	212½	202
Average number of patients in Asylum	135½	169½	152½
Net per capita per annum	$205 53	$184 94	$197 73
Net per capita per diem	56	52	54

INDIVIDUAL EXPENSES

OF THE MEMBERS OF THE BOARD OF CONTROL INCURRED IN VISITING INSTITUTIONS, 1897.

G. W. Vickers, railway fare to Yuma and return, official visit to Prison in December, 1897	$21 20

INDIVIDUAL EXPENSES OF THE MEMBERS OF THE BOARD OF CONTROL INCURRED IN VISITING INSTITUTIONS, 1898.

G. W. Vickers, expense of trip to Prison February 7-10	$ 7 25
R. H. Barker, expense and railway fare trip to Prison February 7-10	24 65
G. W Vickers, expense of two visits to Prison on August 20 and September, and one visit to Home for Insane on September 12	21 50
C. M. Sturges & Co., team and driver to Asylum for official visit by Board of Control	4 00
E. J. Bennitt, railway fare and expense of visit to Prison August 31, and visit to Home for the Insane, Sept. 11	62 25
G. W. Vickers, railway fare and expense of visit to Home for Insane, December 4-6	39 40
E. J. Bennitt, railway fare and expense of visit to Home for Insane, December 4-6	39 40

THE TERRITORIAL PRISON.

Below there will be found various tables showing the itemized cost of the maintenance of the prison by periods of three months, the annual cost and total expenses for the past two years. An inspection of these tables will show an increased expense during the last quarter of 1897 and the first three quarters of 1898, caused by increased expense of guarding and otherwise caring for prisoners at work under contract with the State of Arizona Improvement Company It will be noted, however, that while the gross per capita per diem expense for two years amounts to .641 cents, but by giving credit for total amounts earned by prisoners and money received from all sources, this expense is reduced to .480 cents, which is 072 cents lower than the cost for the years 1895 and 1896

We find that the records and accounts of the prison are well systemized, and seem to be ample enough in detail for all practical purposes, but the means of their preservation from loss or damage by fire are considered inadequate. Since its organization the accounts of the prison have been audited and paid quarterly, and during the time the Territory settled its accounts with interest-bearing warrants this system was of material advantage, but now that the Territory is practically prepared to do business on a cash basis it works a hardship upon employes, without benefit to the Territory, to allow the accounts quarterly.

We would respectfully recommend that the law be amended to allow these accounts to be audited monthly

TABLE SHOWING GROSS QUARTERLY EXPENSE OF TERRITORIAL PRISON FOR 1897, AND AVERAGE EXPENDITURES, LESS ACTUAL CASH RECEIPTS.

	First Quarter	Second Quarter	Third Quarter	Fourth Quarter	Total
Provisions	$ 2,352 58	$ 2,206 80	$ 2,262 68	$ 2,833 21	$ 9,655 27
Clothing and bedding	727 40	96 02	170 26	700 53	1,694 21
Stable	107 64	48 47	70 71	252 47	479 29
Hospital	193 90	124 37	23 05	256 79	598 11
Cash, clothing and railroad fare to discharged prisoners	373 72	321 65	332 85	572 28	1,600 50
Miscellaneous	367 50	220 93	422 35	392 55	1,403 33
Stationery, printing and publishing	19 22	80 75	81 12	20 90	201 99
Improvements and repairs	98 49	175 40	263 75	296 19	833 83
Salaries and mileage	5,450 45	5,024 30	5,038 05	6,247 15	21,759 95
Leather, findings and sundries	400 34	5 30	195 71	280 03	881 38
Water, lights and fuel	498 70	646 27	820 85	308 14	2,273 96
	$10,589 94	$ 8,950 26	$ 9,681 38	$12,160 24	$41,381 82
Average number of prisoners	220	203	204 9/10	186½	203.6
Gross expenditures	$10,589 94	$ 8,950 26	$ 9,681 38	$12,160 24	$41,381 82
Net expenditures	8,717 02	8,729 14	8,392 37	9,285 26	35,123 79
Gross per diem cost	117 666	98 08	105 23¼	132 18	113 29
Net per diem cost	96 855	95 93	91 22	100 92	96 23
Gross per capita per diem	534	48	521	71	56
Net per capita per diem	44	37	444	541	.4487

TABLE SHOWING GROSS QUARTERLY EXPENSE OF THE TERRITORIAL PRISON FOR 1898, AND AVERAGE EXPENDITURES, LESS ACTUAL CASH RECEIPTS.

	First Quarter	Second Quarter	Third Quarter	Fourth Quarter	Total
Provisions	$ 3,162 89	$ 2,797 47	$ 2,805 19	$ 2,849 23	$11,614 78
Clothing and bedding	211 83	417 68	659 26	1,006 54	2,295 31
Stable	358 50	260 47	266 46	218 09	1,103 52
Hospital	268 66	127 85	125 52	131 34	653 37
Cash, clothing and railroad fare to discharged prisoners	72 05	103 25	298 85	209 69	683 84
Miscellaneous	421 87	347 38	632 74	424 23	1,826 22
Stationery, printing and publishing	114 74	142 78	45 74	24 97	328 23
Improvements and repairs	395 87	303 31	771 96	340 74	1,811 88
Salaries and mileage	6,761 39	5,938 20	4,960 05	5,168 14	22,827 78
Leather, findings and sundries	139 81	293 78	104 28	176 40	714 27
Water, lights and fuel	555 78	340 86	811 20	1,223 13	2,930 97
	$12,463 39	$11,073 03	$11,481 25	$11,772 50	$46,790 17
Average number of prisoners	172	174	174	191	178
Gross expenditures	$12,463 39	$11,073 03	$11,510 37	$11,772 50	$46,790 17
Net expenditures	11,828 28	10,356 88	10,806 79	11,387 74	44,379 69
Gross per diem cost	138 46	121 68	124 79	127 96	128 22
Net per diem cost	131 425	113 81	117 46	123 78	121 588
Gross per capita per diem	804	70	717	67	723
Net per capita per diem	764	654	675	648	683

TABLE SHOWING ANNUAL EXPENDITURES OF THE TERRITORIAL PRISON FOR 1897 AND 1898, AND AVERAGE EXPENDITURES, LESS ACTUAL CASH RECEIPTS.

	1897	1898	TOTAL
Provisions	$ 9,653 27	$11,614 78	$21,270 05
Clothing and bedding	1,694 21	2,295 31	3,989 52
Stable	479 29	1,103 52	1,582 81
Hospital	598 11	653 37	1,251 48
Cash, clothing and railroad fare to discharged prisoners	1,600 50	683 84	2,284 34
Miscellaneous	1,403 33	1,826 22	3,229 55
Stationery, printing and publishing	201 99	328 23	530 22
Improvements and repairs	833 83	1,811 88	2,645 71
Salaries and mileage	21,759 95	22,827 78	44,587 73
Leather findings and sundries	881 38	714 27	1,595 65
Water, lights and fuel	2,273 96	2,930 97	5,204 93
	$41,381 82	$46,790 17	$88,171 99
Average number of prisoners	203.6	178	190.8
Gross Expenditures	$41,381.82	$46,790 17	$88,171.99
Net expenditures	35,123.79	44,350 57	79,474.36
Gross per diem cost	113 29	128 22	120.755
Net per diem cost	96.23	121.508	108.869
Gross per capita cost	.560	.682	.641
Net per capita cost	.472	682	57

TABLE SHOWING ACTUAL CASH RECEIPTS AND UNPAID EARNINGS OF TERRITORIAL PRISON FOR 1897 AND 1898.

1897.

	First Quarter	Second Quarter	Third Quarter	Fourth Quarter	Totals
Cash Receipts					
From sundries	$ 125 32	$ 221 12	$ 94 26	$ 235 08	$ 675 78
From United States prisoners	1,747 60	.....	1,194 75	2,639 90	5,582 25
	$1,872 92	$ 221 12	$1,289 01	$2,874 98	$6,258 03
Earned but Unpaid					
From United States prisoners	$1,826 25	$1,194 75	$ 813 65	$ 579 05	$4,413 70
From Canal Company	.....	.....	.....	1,390 00	1,390 00
					$5,803 70

1898

	First Quarter	Second Quarter	Third Quarter	Fourth Quarter	Totals
Cash Receipts					
From sundries	$ 56 06	$ 171 65	$ 145 58	$ 384 76	$ 758 05
From United States prisoners	579 05	544 50	558 00	.....	1,681 55
	$ 635 11	$ 716 15	$ 703 58	$ 384 76	$2,439 60
Earned but Unpaid					
From United States prisoners	$ 544 50	$ 558 00	$ 632 45	$ 718 50	$2,453 45
From Canal Company	3,314 15	1,928 50	546 70	193 20	5,982 55
From Southern Pacific Railroad Company	.....	.....	.....	30 50	30 50
	$3,858 65	$2,486 50	$1,179 15	$ 942 20	$8,466 50

TABLE SHOWING GROSS EXPENSES, GROSS EARNINGS, NET EXPENSES AND PERCENTAGES OF TERRITORIAL PRISONERS AT YUMA FOR 1897 AND 1898.

		1897	1898	TOTALS
Gross expenditure for 1897-'98.		$41,381 82	$46,790 17	$88,171 99
Gross cash receipts.....	$6,258 03			
Gross earnings due and unpaid.....	5,803 70	11,061 73		
Gross cash receipts	$2,439 60			
Gross earnings due and unpaid.....	8,466 50		10,906 10	21,967 83
Net expenses for 1897 and 1898 .		$30,320 09	$35,884 07	$66,204 16
Average number of prisoners .		203.6	178	190.8
Gross per diem cost..... ...		113 29	128 22	120.755
Net per diem cost.....		83 068	98.312	90.690
Gross per capita cost.		.560	.723	641
Net per capita cost..		.408	.552	480

TERRITORIAL BOARD OF CONTROL.

EXPENSE ACCOUNT, STATIONERY, ETC.

Act No. 19, Section 6, of the Eighteenth Legislative Assembly of Arizona.

Date	In Whose Favor	No. of warrant	Amount
1897			
April 15....	The Irvine Company	194	$ 2 25
April 7.....	McEwen & Lauver	206	15 00
May 25.. ..	H. H. McNeil Company	302	1 50
May 25....	McEwen & Lauver	303	2 50
May 25.....	Phoenix National Bank	304	5 83
May 25....	B. Heyman Furniture Company	305	7 30
May 25	Arizona Gazette	306	12 00
May 25.....	Phoenix Light and Fuel Company	307	12 75
May 25.....	Pinney & Robinson	311	2 00
June 29.. ..	W. E. Thomas, postmaster	372	5 00
July 3.....	H. H. McNeil Company	428	5 80
July 31.. ...	B. Heyman Furniture Company	452	110 15
Sept. 3.....	Phoenix Light and Fuel Company	506	25 20
Sept. 3.	Arizona Gazette	508	12 00
Sept. 4	Arizona Republican	522	18 50
Oct. 5	W. E. Thomas, postmaster	601	6 25
Oct. 5.....	Phoenix Light and Fuel Company	607	7 55
Nov. 5.....	Arizona Republican	651	12 00
Nov. 5.	Arizona Gazette	659	10 00
Nov. 5.....	Henry Davis	663	5 00
Nov. 5.....	P. Minor	664	17 10
Nov. 5.	H. H. McNeil Company	665	25 65
Nov. 8.....	Pioneer Truck and Transfer Company	671	4 00
Dec. 4	D. A. Smith & Company	742	5 00
Dec. 7.....	H. H. McNeil Company	787	75
Dec. 21.....	Phoenix Illuminating Gas and Electric Light Company	797	2 40
Dec. 21.....	Pinney & Robinson	798	6 20
	Total		$339 68

TERRITORIAL BOARD OF CONTROL.

EXPENSE ACCOUNT, STATIONERY, ETC.

Act No. 19, Section 6, of the Eighteenth Legislative Assembly of Arizona.

Date	In Whose Favor	No. of warrant	Amount
1898			
Jan. 4	Henry Davis	3	$ 3 00
Jan. 6	Phoenix Illuminating Gas and Electric Light Company	14	8 40
Jan. 28	W. E. Thomas, postmaster	105	3 00
Feb 2	Phoenix Illuminating Gas and Electric Light Company	119	11 20
Feb. 2	Henry Davis	120	6 00
Feb. 2	Postal Telegraph Company	128	1 74
Feb. 12	Phoenix Light and Fuel Company	154	3 00
March 2	Henry Davis	189	5 00
March 2	H. H. McNeil Company	191	1 15
March 2	B. Heyman Furniture Company	193	60 00
March 2	Phoenix Illuminating Gas and Electric Light Company	197	2 80
March 28	Dorothy Dawes	229	7 20
April 2	S D Lount & Son	240	1 05
April 2	H. H McNeil Company	241	2 90
April 2	Henry Davis	243	5 00
April 15	J. C. Adams	352	7 50
May 5	Henry Davis	368	5 00
May 5	Arizona Republican	377	6 00
May 5	H H. McNeil Company	381	5 05
June 2	Henry Davis	413	5 00
June 2	Western Union Telegraph Company	420	1 09
June 3	Phoenix Illuminating Gas and Electric Light Company	475	3 00
July 1	R. H Barker, Secretary Board of Control	548	4 24
	Total		$160 32

BOARD OF CONTROL.

The total expense of the Board of Control for the two years ending December 31, 1898, has been $6,119.65, divided as follows:

Salaries	$5,400 00
Office expenses as per itemized table	500 00
Traveling expenses as per itemized table	219 65
	$6,119 65

Making the annual expense of the supervision of each one of the three institutions controlled by this Board $1,019.93.

The Board has, during the limited time the various institutions have been under their charge, used every available means toward the betterment of their condition, and feel satisfied that much improvement has been made, and have in view many reforms that they deem to be necessary for their better government and more economical management.

Respectfully submitted,

E. J. BENNITT,

Secretary of the Board